



Finance Department
Cheryl B. Shiffler
Director

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**TO:** Board of Supervisors

**FROM:** Finance Committee

**DATE:** January 20, 2010

**SUBJECT:** Finance Committee Report and Recommendations

The Audit Committee met in the First Floor Conference Room at 107 North Kent Street on Wednesday, January 20, 2010 at 8:00 a.m. The Finance Committee meeting immediately followed.

1. A representative from Robinson, Farmer, Cox Associates will present the Comprehensive Annual Financial Report (CAFR) for the fiscal year ending June 30, 2009. The presentation was with no reportable items to note.

### **Finance Committee**

- The SVBF requests a General Fund supplemental appropriation in the amount of \$24,000 for
  the stabilization and restoration of Star Fort. See attached information, p. 1 − 19. The
  committee recommends appropriation and distribution of funds collected to date and an
  additional appropriation for additional funds collected through June 30, 2010, not to exceed
  \$24,000.
- 2. A <u>General Fund supplemental appropriation in the amount of \$83,881</u> is being requested for the replacement chiller at the Bowman Regional Library. See attached memo, p. 20 21. The committee recommends approval.

3. Discussion requested on the development of the FY 2010-2011 county budget. See attached memo, p. 22.

## **Information Only**

- The Finance Director provides December 31, 2009 financial statements. See attached,
   p. 23 27.
- 2. The Finance Director provides the Fund 10 Transfer report. See attached, p. 28 30.
- The Finance Director provides the Unreserved Fund Balance report. See attached, p. 31.
- 4. There is a joint budget worksession with the school board tentatively scheduled for Thursday, February 11, 2010 to discuss the school budget.

Respectfully submitted,

FINANCE COMMITTEE

Bill M. Ewing Richard Shickle Charles DeHaven Richie Wilkins

Rv

Cheryl B. Shiffler, Finance Director

Church & Shiffle





TO:

# **MEMORANDUM**

Kris C. Tierney

Assistant County Administrator

540/665-5666 Fax 540/667-0370

E-mail:

Finance Department

ktierney@co.frederick.va.us

Kris C. Tierney, Assistant County Administrator FROM:

RE: Shenandoah Valley Battlefields Foundation Budget Request

January 11, 2010 DATE:

JAN 2010 בטבטבטוטא טטווגנטא

The Shenandoah Valley Battlefields Foundation (SVBF) has prepared the attached budget request ("Attachment A") for stabilization and restoration of Star Fort under the terms of an agreement between the SVBF and the County. (A copy of the agreement is included as "Attachment B" for your use and information.)

Star Fort is an earthen, Civil War fortification located off of the north side of Route 522, situated just behind the Red Cross building. At the time the Star Fort residential subdivision plans were before the Board of Supervisors for approval (mid-1990's), arrangements were made for the establishment of a Property Owners Association (POA). The POA was to collect an annual fee, initially set at \$60.00, which would be utilized to assist with the preservation and maintenance of the Fort. As part of this arrangement, the funds were to be turned over to the managing entity of the Fort, following annual approval of a proposed budget by the County Board of Supervisors. Although the POA was established, within a few years of its creation, it went out of existence. As a result, in July of 2008, the County sought, and was recently granted, authority by the local Circuit Court to take over collection of the annual fee.

With the dedication of the Fort property to the SVBF in 2007 the Foundation became the "managing entity" and logical recipient of the POA funds collected. The County began collection of Star Fort POA fees with the fall 2009 tax bills. This initial collection sought fees dating back to 2006, or the date at which the current owners acquired their property, whichever was less. The initial billing included 128 lots and totaled of \$24,000. The SVBF submission requests \$24,000 and discusses their phased plans for restoration of the Fort property. As of January 10, 2010, the County had collected \$8,940. We also have \$5,296.30 that was turned over to the County from the defunct POA's account, resulting in a total amount held of \$14,236.30. The balance due the County as of January 10th was \$15,020. Beginning this year the County will be billing 136 lots the annual fee of \$60 per lot (or \$30 per lot semiannually) for an annual total of \$8.160.

In order for funds to be turned over to the Foundation an appropriation would be required.

Please let me know if you require any additional information.

Attachments

Attachment A

Memorandum

To: Frederick County Board of Supervisors

From: W. Denman Zirkle, Executive Director

Shenandoah Valley Battlefields Foundation

Date: December 30, 2009

Re: Star Fort – 2010 Budget Submission

The Shenandoah Valley Battlefields Foundation is pleased to submit the enclosed budget for stabilization and restoration measures for Star Fort.

The Battlefields Foundation's work at Star Fort is guided by Frederick County's Star Fort Management and Interpretation Plan (2000) ("Star Fort Plan"), which provides guidelines for the stabilization and restoration of the site's earthworks, the development and installation of a trail system and interpretive signage, and construction of a small parking area to open the site for visitors.

The phasing and budget sections of the Star Fort Plan are attached. The cost to implement the full plan is expected to be approximately \$370,000. While the funds provided by the fees collected by the county will be an important part of the funding formula, they will not cover the entire cost to prepare the site for the public. So with this in mind, the Battlefields Foundation is working to raise additional public and private funds. A copy of the Foundation's Star Fort case statement is enclosed.

We have made some progress already in Phase One with regard to fencing and some initial site stabilization. Soon after the site was deeded to the Foundation in 2007, a boundary fence was installed to secure the property, funded in part by the county. In 2008, the Foundation unveiled a new Virginia Civil War Trails sign along the perimeter of the property to introduce the fort to neighbors and visitors. And in early 2009, a local Eagle Scout coordinated a cleanup project at the site, which included the strategic clearing of trees and preliminary removal of invasive plants to prepare for trails and other projects.

In early 2010, the Battlefields Foundation will contract for an archeological and cultural resources study to inventory the historic features and resources on site, the standard first step in preparing a historic site for comprehensive protection and interpretation. In order for the cultural resources survey to get underway, Star Fort must be carefully cleared of its remaining invasive plants and reseeded with native grasses so that the outlying military and cultural resources on site can be assessed and ultimately protected.



### Page 2

The estimated cost associated with the archeology/cultural resources survey and the related site cleanup to be implemented in 2010 is \$24,000, as shown in the proposed itemized budget. Following the directive contained in the Memorandum of Agreement between Frederick County and the Shenandoah Valley Battlefields Foundation, the Foundation is requesting that Frederick County appropriate \$24,000 from the fees collected for maintenance and management of the site.

Once the remaining site cleanup and studies are complete, the Battlefields Foundation expects to begin implementing Phase Two—Initial Site Development and Resource Preservation. The Phase Two costs are estimated in the Star Fort Plan to be approximately \$192,000 and the Foundation is currently seeking grant funding to begin this work in late 2010.

We greatly appreciate the cooperation from Frederick County and the residents of the Star Fort Subdivision in our preservation and interpretation effort at Star Fort as we strive to make the site available to the community and visitors in the coming years.

### Enclosures:

- Proposed 2010 Budget
- General Project Timeline
- Excerpt, Star Fort Management and Interpretation Plan, Frederick County, 2000
- Star Fort Case Statement

### SHENANDOAH VALLEY BATTLEFIELDS FOUNDATION

Star Fort -- Site Protection and Resource Stabilization Fiscal Year 2010 Budget (proposed)

Forest Stewardship	Plan	\$ 1,000
Consulting Labor (la	andscape architects, foresters/arborists, engineers, etc.)	12,000
Equipment Expenses	,	2,475
Fuel		1,000
Subtotal earthworl	k / landscaping services	\$ 16,475
LANDSCAPING S	UPPLIES & MATERIALS	
Plant materials		\$ 150
Mulch		250
Fertilizer & other	chemicals	500
Subtotal landscapi	ing supplies and materials	\$ 900
ARCHAEOLOGIC	CAL SURVEY	
A.PERSONNNEL		\$ 3,750
B.TRAVEL		700
C.OTHER COSTS	field/lab equipment	125
	Mapping	100
	Manuscript preparation	250
	Report Preparation Delivery	400
	Metal detection	600
	facilities/administrative	700
Subtotal archaeolo	ogical survey	\$ 6,625
Personnel Services	(Staff or Volunteer time)	n/a
TOTAL ESTIMATI	ED COSTS*	\$24,000

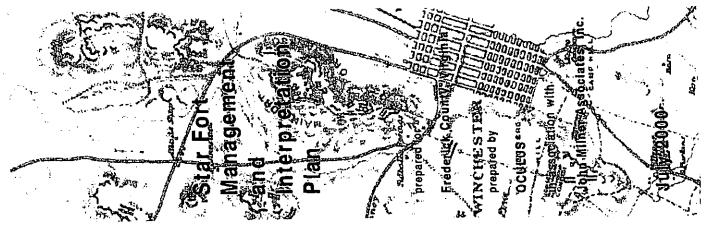
Note: This budget is guided by directives found in the *Star Fort Management and Interpretation Plan* (Frederick County, 2000), specifically Phase One—Emergency Site Protection and Resource Stabilization. Phase Two (Initial Site Development and Resource Protection) costs are estimated to be approximately \$192,000. The Battlefields Foundation is currently seeking grant funding to begin Phase Two once Phase One tasks are completed.



# Shenandoah Valley Battlefields Foundation Star Fort Property

# **General Project Timeline 2010-2013**

<u>Task</u>	<u>Timeframe</u>
<ul> <li>Star Fort Plan Phase One Project Implementation</li> <li>Invasive Plant Removal</li> <li>Herbicide Application</li> <li>Dead tree/Selective Removal</li> <li>Trail Mulching/Development</li> <li>Archeological/Cultural Resources Study</li> </ul>	Feb-May 2010
<ul> <li>2. Begin Implementation of Phase Two</li> <li>Contract for Design and Construction Services</li> <li>Earthwork vegetation management</li> </ul>	2010-2011
3. Installation of Trails, Interpretive Signs and Waysides, Parking	2011-2013
4. Phase Three—Enhanced Site Interpretation and Access	2013 and ongoing



# Phasing

construction, and funding consideration, phasing of the plan is recommended. However, it is important to note recommendations established in this plan. Based on an mprovements, as well as a long-term approach to site management. All phased recommendations should be identify phases associated with site development and management. The goals for each phase are identified The management and interpretive plan for Star Fort reviewed and refined at the time a site management appropriate sequencing of further investigation and below, as are specific recommendations within each entity is created or identified. The following pages that all phasing recommendations will need to be implementation of all envisioned near-term site undertaken and based on the guidelines and includes recommendations relating to the

# Phase One—Emergency Site Protection and Resource Stabilization

Phase One ranges from the present to the time a site management entity is established and operational.

Phase One recommendations focus on the implementation of critical emergency protection and preservation measures to mitigate impacted resources and to prevent further degradation of the site. In addition, though the site would not be formally open to the public, Phase One recommendations include provisions for limited guided interpretive programs. The following specific elements are recommended during Phase One.

- Undertake monitoring of the site through periodic site visits by current property-owner and/or some other persons or groups to observe the condition of the site.
- Using the services of a licensed land surveyor, mark the site boundary with permanent monuments and the installation of signs indicating that trespassing is not permitted. As part of this task, the surveyor should also prepare a boundary survey.
- Undertake a program of removal of trash and debris from the site, including unauthorized structures and other constructed features.
- Establish temporary barriers to unauthorized vehicular and all-terrain vehicle access. Consider installing temporary and/or permanent fencing along all or portions of the site boundary.

- Undertake the preparation of a detailed topographic survey of the site and integrate the previously-prepared site boundary survey into the topographic survey. This survey will support archaeology and future design and construction of site development. In addition, the survey will support more detailed inventories and documentation of resources.
- Undertake an archaeological survey of the site involving shovel tests to determine the extent of likely areas that will be sensitive to grounddisturbing activities. As part of this task, document and inventory cultural features.
- Undertake temporary measures to slow erosion of bare soil areas including earthwork areas, earthen vehicle tracks, and other disturbed areas through hydroseeding and straw mulching.
- Begin a program of identifying and removing hazard trees that may impact earthen resources and visitors.
- Meet with adjacent property-owners to advise them of the site's importance and planned improvements, and investigate the potential for mutual cooperation, including site access and parking. Begin discussion with local planning officials concerning potential parking and site access utilizing planned public roads. Also, begin discussions with adjacent US Route 522 property-owner concerning potential cooperative parking agreements involving future commercial site development. In addition, consider enlisting adjacent property-owners in the continued monitoring of the site.

Plan for and implement a limited program of guided and escorted site visits to interpret the site's history and to communicate planned uses and improvements to adjacent landowners, local officials, interested individuals and groups, and potential site managers and stewards.

# Phase Two—Initial Site Development and Resource Preservation

Depending on financial and stewardship resources, and the capabilities of a site management entity, the time period of Phase Two should be approximately three to five years and should commence at the time a site management entity is operational.

Phase Two recommendations focus on vegetation and earthworks management and continued preservation, and on the development of site access and initial interpretive facilities. All construction and vegetation management measures should be planned and designed by qualified professionals. Qualified contractors should undertake all site development construction. Volunteers supervised by qualified tradepersons could undertake selected low-risk vegetation management work. The following specific elements are recommended during Phase Two.

- Continue to undertake monitoring of the site during the site development period through periodic site visits by site management entity staff and volunteers.
- Continue a program of removal of trash and debris from the site.

- Maintain temporary barriers to unauthorized vehicular and all-terrain vehicle access until permanent site access control is established.
- Contract with a qualified historical landscape architect to secure phase two designs and construction documents, and management and maintenance plans.
- Establish a maintenance program that ensures that implemented changes and development are sustained. The program should include a vegetation management component that includes provisions for managing hazard trees, invasive plant species, vegetative changes to earthworks, and woodland and grass cover.
- Establish and develop temporary construction and site development access. Construct temporary access in locations of future permanent access trails.
- Commence a program of removing woody vegetation from the earthworks and environs and the establishment of grass and forb cover to permanently stabilize earthworks and environs.
- Commence establishment of perimeter screening.
- Construct site access parking, trail system, including trailhead area.

- Install trailhead wayside and exhibit, and self-guided trail system including site brochure and numbered posts linked to the site brochure. If funding is available, install limited wayside exhibits.
- Open the site to the public for self-guided tours, limited group and school tours, and appropriate passive recreational use. In addition, plan for and undertake special events including living history demonstrations.
- Depending on resources and the findings of previous archaeological investigations and recommendations, undertake additional archaeological investigations to support continued site development and interpretation.

# Phase Three—Enhanced Site Interpretation and Access

Phase Three recommendations focus on enhanced development of site access and interpretive facilities and systems. All construction should be planned and designed by qualified professionals. Qualified contractors should underrake all site development construction. The following specific elements are recommended during Phase Three.

- Continue to undertake monitoring of the site during the site development period through periodic site visits by site management entity staff and volunteers.
- Contract with a qualified historical landscape architect to secure Phase Three designs and construction documents, and revised and up-dated management and maintenance plans.
- Continue a maintenance program that ensures that implemented changes and development are sustained.
- Continue the program of removing woody vegetation from the earthworks and environs and the enhancement of grass and forb cover to permanently stabilize earthworks and environs.
- Continue the establishment of perimeter screening as required.

- If temporary site access is temporary and a new access location is identified, then construct new permanent site access parking and trailhead area. Revise sequence of trail waysides.
- Replace system of numbered posts with wayside exhibits at all wayside locations. If new information is available, revise and update interpretive information.
- Maintain the site to be open the site to the public for self-guided tours, limited group and school tours, and appropriate passive recreational use. In addition, plan for and undertake special events including living history demonstrations.
- Depending on resources and the findings of previous archaeological investigations and recommendations, continue to undertake additional archaeological investigations to support continued site development and interpretation.
- Consider developing demonstration areas supporting enhanced interpretive programs and passive recreation including site furnishings to support these uses.

Phase One: Cost Estimate Oty Item	Unit Price	Total
soil erosion control	allow	\$6,000
trash and debris removal	allow	\$2,000
removal of hazard trees	allow	\$5,000
boundary signs	allow	\$4,000
temporary barriers	allow	\$5,000
Subtotal		\$22,000
Contractors General Requirements (5% of construction cost)		\$1,100
Subtotal		\$23,100
Contingency (10% of the construction cost plus general requirements)	n <b>ය</b> )	\$2,310
Cost of Phase One (not including professional fees, studies, investigations, surveys)		\$25,410

Phase Two:	Phase Two: Cost Estimate	linit Drice	Total
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	soil erosion control	allow	\$6,000
	crash and debris removal	allow	\$2,000
	removal of hazard trees	allow	\$5,000
3 ac	tree and vegetation removal at earthworks, minor grading	\$6,000 ac	\$18,000
24 msy	hydroseeding	\$0.50 sy	\$12,000
2	outdoor sign system units, each approximately 2 fr. x 4 fr. x 30 inches high	\$6,000 <del>ca</del>	\$12,000
-	trailhead exhibit	allow	\$8,000
	perimeter screen plantings	wolle	\$20,000
1,200 lf	perimeter fencing, wood, post and rail	\$25 If	\$30,000
440 sy	parking and trailhead/earthwork/crushed stone	\$25 sy	\$11,100
160 sy	parking/asphalt paving	\$30 sy	\$4,800
50 lf	culvert with end sections	allow	\$4,000
1000 sy	crushed stone trails, 6 foot average width	\$20 sy	\$20,000
2000 sy	minor grading and drainage	\$5 sy	\$10,000
	misc. informational, wayfinding, regulatory signs allow	wolle	\$4,000

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\$166,900

\$17,524

\$175,245

\$8,345

\$20,000

\$4,000

\$50,000

**Total** 

\$1,000

\$3,000

\$1,000

\$30,000

\$1,800

\$18,300

\$4,000

\$6,655

\$133,100

\$13,975

\$153,730

\$139,755

Star Fort Management and Interpretation Plan

# Carrington Williams Battlefield Preservation Fund

# Star Fort: A Silent Sentinel

"The view from Star Fort is essential for understanding the US position at Second Winchester."

> - National Park Service, Study of Civil War Sites in the Shenandoah Valley of Virginia

It is a piece of Virginia history, of Civil War history. Most importantly, Star Fort is American history. And it needs your help.

Located northwest of Winchester, Virginia, Star Fort is one of the few earthen, star-shaped forts that survive today.

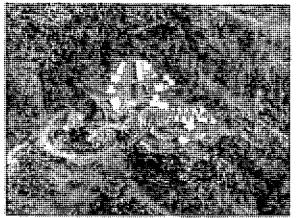
Recently, the seven-acre site was donated to the Shenandoah Valley Battlefields Foundation by the Middlesex Artillery-Fleet's Battery, a local reenactor group. Without the foresight of this small band of preservationists, the fort likely would have been lost.

Star Fort did not have its iconic name when it was first built. In 1862, the 4th Alabama regiment, under Confederate Gen. Thomas J. "Stonewall" Jackson, constructed the fort, which mainly consisted of gun emplacements. They named it Fort Alabama. Much like the city of Winchester itself—which may have changed hands as many as 70 times over the course of the war—Star Fort was occupied by each side at various times. The occupation by Union troops led to the renaming and expansion of the fort.

By 1863, Star Fort had become one of several Unioncontrolled fortifications protecting roads entering the city. This system of fortifications was lost to the Confederate Second Corps, under Gen. Richard S. Ewell, during the



Map showing Star Fort — New York Herald, June 22, 1863
(COLLECTION OF IONATION NOVALAS)



Aerial photo of Star Fort, 1989 (Reby Rogers)

Second Battle of Winchester. The fort's

Federal occupiers were forced to retreat. The victory at Winchester emboldened the Confederate troops as they marched north in to Pennsylvania in the Gettysburg Campaign.

The following year, the roles reversed. On September 19, 1864, during the Third Battle of Winchester, Union Gen. Philip H. Sheridan forced Confederate Gen. Jubal Early's forces to abandon Star Fort and the city. The fort formed part of the final Confederate defensive line and its loss led to the fall of Winchester and, ultimately, the Shenandoah Valley.

After the war, Star Fort became a silent sentinel of the Valley's Civil War history.

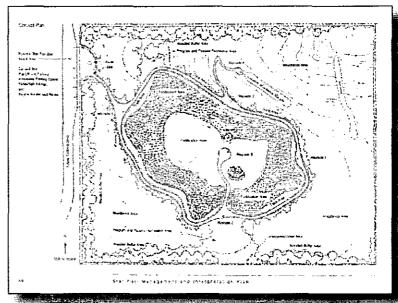
www.ShenandoahAtWar.org

· Shenandoah Valley Battlefield's National Historic District

# Star Fort... An Opportunity

As Winchester grew, unfortunately so too did the threats to the city's Civil War sites. Were it not for the actions of Middlesex Artillery-Fleet's Battery, Star Fort might have been lost as have many other Civil War sites in Winchester and Frederick County. Now the fort is secure under the ownership of the Shenandoah Valley Battlefields Foundation. This unique remnant of Civil War architecture and history will be preserved for residents and visitors alike.

Now the hard but exciting work begins. Archaeological studies are being performed in order to see what artifacts survive and to better understand the fort's history. The Battlefields



Concept Plan, Star Fort Management and Interpretive Plan (JOHN MILNER ASSOCIATES FOR PREDIETICK COUNTY, 2000)

Foundation needs to clear the fort of the underbrush and trees that have grown up around it. Once that is complete, the earthworks need to be stabilized and restored, the site fenced, trails and interpretive signage installed, and a small parking area provided to open the site for visitation. Once open to the public, maintenance of the trails, signs, and the fort itself will be an ongoing task.

All of these undertakings require funding. The Battlefields Foundation's federal appropriation can support some of this work. But financial investment by the community is vital for this project to be successful.

## **Project Costs**

Soil and erosion control

	<b>.</b>
Contingencies	38,800
Parking area	19,900
Interpretive signage and exhibits	62,000
Walking trails and facilities	70,800
Fencing	26,000
Earthworks restoration	50,000
Tree and grass planting	53,000
Site preparation	35,000

13,000

Total estimated project cost \$ 368,500

The cost of restoring and opening Star Fort to the public is estimated to be \$368,500. While this is no small sum of money, it represents an important investment in preserving the Shenandoah Valley's history and in planning for its future as a Civil War destination.

Star Fort has superb potential to educate and inspire. Unlocking its story and interpreting it for the people of Winchester, the Shenandoah Valley, and the nation will be an intriguing, exciting endeavor for the Battlefields Foundation and its partners. More importantly, it will give Americans of all ages a unique window into our past, making us stronger stewards of our future.

You can help this silent sentinel share its story with future generations. Call us to learn how.

# Shenandoah Valley Battlefields Foundation

Post Office Box 897 - New Market, Virginia 22844 540.740.4545 - 888.689.4545 toll-free

W. Denman Zirkle, Executive Director dzirkle@svbf.net

## AGREEMENT

This Agreement, dated the 30th of October, 2009, by and between the Shenandoah Valley Battlefields Foundation, a Virginia non-stock corporation ("Foundation"), and the County of Frederick, Virginia ("County"), provides as follows:

# Recitals 8

A. The Foundation is the owner of property containing 8.605 acres, more or less, on which is located Star Fort, a site of historic significance.

- B. Star Fort Subdivision ("Subdivision") is located adjoining the Star Fort property of the Foundation.
- C. The approved Master Development Plan for the Subdivision contains specific provisions requiring mandatory assessments on the lots in the Subdivision for the preservation, operation, and maintenance of the Star Fort ("MDP Conditions").
- D. The recorded Deed of Dedication of each section of the Subdivision contains the same provisions as the MDP Conditions with respect to the mandatory assessments on lots in the Subdivision for the preservation, operation, and maintenance of Star Fort.

- E. A property owners' association for the Subdivision was formed as a Virginia non-stock corporation, but that corporation has been terminated and is not pursuing collection of the assessments pursuant to the MDP Conditions or the recorded deeds of dedication.
- F. Pursuant to an action instituted by the County in Frederick County Circuit Court, the Court has entered a Final Order declaring that it is in the public interest for the County to collect the assessments on the lots in the Subdivision, and authorizing the County to collect the assessments.
- G. The Foundation and County desire to enter into this Agreement to provide for the process for assessments collected to be distributed to the Foundation, for use by the Foundation toward the costs of preserving, operating, and maintaining the Star Fort as an historic site open to the public.

# <u>Agreement</u>

The Foundation and the County hereby agree as follows:

1. By January 1 of each year, the Foundation will submit to the County a proposed itemized budget for the coming County fiscal year (July 1- June 30) for the expenditure of collected assessments for the benefit of the Star Fort.

- 2. Upon approval of a budget and appropriation by the County Board of Supervisors, the County will distribute funds to the Foundation from collected assessments pursuant to the approved budget.
- 3. The County will annually submit a bill to the Foundation for the administrative costs associated with the collection of the assessments for the prior fiscal year, which bill will not exceed ten percent (10%) of the assessments collected in the normal course in the prior fiscal year. In addition, the County shall be entitled to collect reasonable costs incurred for assessments collected through delinquency enforcement actions. The Foundation will pay such costs from its general funds.
- 4. By September 1 of each year, the Foundation will submit to the County a report of the collected assessment funds distributed by the County to the Foundation from the collected assessments for the prior fiscal year.

Shenandoah Valley Battlefields Foundation

By:

County of Frederick, Virginia

By:





Kris C. Tierney

Assistant County Administrator

540/665-5666 Fax 540/667-0370

JAN 20101

PICK COUNT

E mail

E-mail: ktierney@co.frederick.va.us

MEMORANDUM

TO:

**Finance Committee** 

FROM:

Kris C. Tierney, Assistant County Administrator

RE:

Supplemental Appropriation to the Bowman Library Capital Fund

DATE:

January 13, 2010

Staff is seeking a supplemental appropriation in the amount of \$83,881.00 into the Bowman Library Capital Fund to cover the cost of a replacement chiller at the Bowman Regional Library. As some Committee members are aware, while Bowman Regional Library is operated by Handley Regional Library, Frederick County owns the building and grounds. Some maintenance services are provided to Bowman Regional Library by the County School System's maintenance division; however, Frederick County Administration does not budget for or provide direct maintenance or operating assistance to the library. Funding for the Regional Library System, including Bowman Regional Library, is provided by participating localities based on a formula involving library usage. As a result of this arrangement, the County has not had to budget for capital expenditures for the Bowman Regional Library since completion of its construction, roughly 10 years ago.

Presently the cooling system in the Bowman Regional Library is in need of major repair or replacement. Cooling for the building is provided by a McQuay chiller. The chiller contains two compressors which are major components of the system. One of the two compressors has failed. Since the County owns the building, staff, working through the County's Public Works Committee, sought proposals for: a) replacement of the one failed compressor with an extended warranty, and b) replacement of the entire chiller with an extended warranty. We received multiple responses to our request which we took to the County's Public Works Committee. The Committee has unanimously recommended replacing the entire chiller at a cost of \$83,881.00.

Replacement of the entire chiller was felt to be the most cost effective action. Although replacing only the failed compressor would cost less (approximately \$48,000 with an extended warranty), this would leave us with the remainder of the system being over 10 years old and out of warranty.

A copy of the bids received is attached for your information. (The low bid for the replacement chiller was rejected as it did not meet specifications.)

Please feel free to contact me if you have questions.

Attachments

# Chiller-Compressor Repair/Replacement Bid Bid Opening - 12/18/2009

	Repair			
Bidder	Existing Chiller	Repair w/warranty	Replace Chiller	Replacement w/warranty
Colonial Webb	67,841.00	83,209.00	108,879.00	114,471.00
Blauch Brothers	43,159.00	58,440.00	84,712.00	94,837.00
Riddleberger Brothers	78,466.00	100,346.00	90,942.00	98,979.00
Miller & Anderson	0.00	0.00	96,000.00	102,950.00
Southern Air	69,000.00	82,892.00	80,050.00	83,881.00
McQuay*	34,497.00	48,389.00	69,520.00*	76,989.00
Hjardemaal's Engineering	0.00	0.00	0.00	280,000.00
Precision Mechanical Services	29,950.00	32,150.00	81,195.00	85,539.00

<sup>\*</sup>McQuay offering maintenance agreement

<sup>\*</sup>comparable unit



### COUNTY of FREDERICK

Board of Supervisors 540/665-5666 540/667-0370 fax

Richard C. Shickle - Chairman Bill M. Ewing - Vice Chairman Opequon District Gary A. Lofton Back Creek District Gary W. Dove
Gainesboro District
Gene E. Fisher
Shawnee District
Philip A. Lemieux
Red Bud District
Charles S. DeHaven, Jr
Stonewall District

TO:

**Finance Committee** 

FROM:

Bill M. Ewing, Chairman BME/3+

DATE:

September 25, 2009

RE:

2010-2011 Budget

I would like to express my concerns regarding the development of the county's 2010-11 budget. With the down economy and declining county revenues, it will be a very difficult job preparing this budget. I see the need to really tighten our belts and I feel this committee needs to provide guidelines and assistance to our staff in the preparation of the budget.

In order to assist staff in the budget preparation, I am requesting the discussion of budget issues at our October meeting. To assist us, I will ask staff to be prepared to inform us on the current status of revenue collections, fund balance, state support, and other conditions they see affecting the budget. This committee needs to provide directions in areas such as tax increases, usage of the fund balance, reductions in county programs, etc.

Our current year (2009-2010) budget was prepared with revenue neutral tax rates, \$4,300,000.00 from fund balance, 15% across the board expenditure reductions, no employee salary increases, vacant positions frozen, and a reduction in workforce.

Preparation of the 2009-2010 budget was not an easy job and I see the preparation of the 2010-2011 budget being even more difficult with the loss of stimulus funding. With the current economy and tax payers losing their homes and jobs, I will find it very difficult to even suggest a tax increase. We can utilize some of our fund balance; however, we must be sure to maintain a responsible balance. It looks to me that we will have to maintain status quo regarding positions, salaries, and the funding of programs and services. Your input of other options and thoughts are very important so please be prepared to offer them to the committee and staff at our October meeting. I welcome any member of the Board of Supervisors to participate in the discussions.

Funding of county and school programs to their desired levels will most likely not exist; however, working as a team, I am confident we will develop an acceptable budget.

cc:

**Board of Supervisors** 

# County of Frederick General Fund December 31, 2009

TOTAL LIAB. & EQUITY	TOTAL EQUITY	Fund Balance Reserved: Encumbrances General Fund Prepaid Items Advances Employee Benefits Historical Markers Transportation Reserve Animal Shetter(Samsell Estate) Proffers Economic Development VDOT Revenue Sharing Undesignated Adjusted Fund Balance	TOTAL LIABILITIES EQUITY	Accrued Liabilities Performance Bonds Payable Taxes Collected in Advance Deferred Revenue	LIABILITIES	TOTAL ASSETS	Taxes, Commonwealth,Reimb.P/P Streetlights Commonwealth,Federal,45 day Taxes Due from Fred. Co. San. Auth. Prepaid Postage GL controls (est.rev / est. exp)	Cash and Cash Equivalents Petty Cash Procing Note:	ASSETS
23,853,557.41	18,097,555.96	132,289,14 949,63 734,939,23 93,120,82 16,958,44 440,300,00 233,761,27 <b>1,860,766.54</b> 687,01 436,270,00 14,147,513,88	5,756,001.45	304,283,39 1,621,812.97 97,144,36 3,732,760,73		23,853,557.41	3,679,117.31 3,962.30 120,526.65 734,939.23 1,644.32 (7,373,566.74)	26,685,379.34 1,555.00	FY10 12/31/09
20,100,282.47	14,250,795,12	192,274.52 949.63 742,980.07 93,120.82 16,691.44 221,561.27 1,256,370.74 687.01 436,270.00 11,289,889,62	5,849,487.35	541,940.78 1,485,784.48 128,546.96 3,693,215.13		20,100,282.47	3,628,240.27 1,193.26 102,743.99 742,980.07 2,979.53 (12,217,521.10)	27,838,111.45 1,555.00	FY09 12/31/08
3,753,274.94	3,846,760.84	(59,985.38) (2) List Attached 0.00 (8,040.84) Same as above due from Frederick County Sanitation Authority 0.00 267.00 440,300.00 12,200.00 604.395.80 (3)Attached Information 0.00 0.00 2,857,624.26	(93,485.90)	(237,657.39) *Lord Fairfax Development Center Acct. deducted \$249,624,A/P(13,299), Health Insurance Deposits1,332.48 136,028.49 (31,402.60) (31,402.60) 12/09 Receivables differences(misc.chg.(54,908),veh.lic.6,531,dog tags(1,200),decals(105)		3,753,274.94	50,877.04 2,769,04 17,782.66 (8,040.84) *Sanitation Authority charge for National Guard Hook-Up Fee (1,335.21) 4,843,954,36 (1)Spreadsheet Attached	(1.152,732.11) 0.00	Notes: Increase (Decrease)

4,843,954	-12,217,521	-7,373,567	
59,985	192,275	132,289	Encumbrances
-5,110,822	-79,372,483	-74,261,661	Est.Tr.to Other fds
-3,050,746	-60,169,060	-57,118,315	Appropriations
3,257,628	127,131,747	123,874,119	Est.Revenue
Inc/(Decrease)	FY09	FY10	(1) GL Controls

Outstanding Purchase Orders @12/3/1/99 DEPARTMENT Amount Des- Clerk 13,254.00 Recu 44,996.64 Soci Fire & Rescue 2,95.00 Defil IT 13,200.00 Air F Sheriff 19,360.00 Amr 2,725.45 T-SI 9,268.00 Rad	Amount 13,254,00 1 44,996,64 672,60 2,995.00 13,200.00 13,200.00 2,725,45 9,268.00	21/09 Description Records Preservation Social Security Number Redaction Repair Parts Defibrillators Air Packs Ammunitation T-Shirts Radar Detector	edaction
Sheriff Parks		Ammunitation T-Shirts Radar Detector All Access Pass Software T-Shirts	
EDC		Clearbrook Fence Revision/Sherando Trail DataBase Subscription	
Total	132,289.14		
(3)Proffer Information	SCHOOLS	PARKS	FIRE & RESCUE
@9/30/09	746,526.34	220,181.09	1.1
Designated Other Projects Detail Trans.Imp.Rt.50 10,000.0	ojects Detail 10,000.00		
Administration Bridges	91,670.00 40,300.00	•	
Library	73,987.75		
Sheriff Stop Lights	45,615.00 26,000.00 162 375.00		
Rt.11 Solid Waste Total	250,000.00 12,000.00 711,947.75		

Fund Balance Adjusted to reflect income Statement@12/31/09	Fund Balance per General Ledger	Excess (deficiency)of revenues & other sources over expenditures & other uses	Operating transfers from / to	OTHER FINANCING SOURCES ( USES):	TOTAL EXPENDITURES	reauti and wellare Education Parks, Recreation, Culture Community Development	Public Watery Public Works	General Administration  Judicial Administration	EXPENDITURES:	TOTAL REVENUES	Intergovernmental: Commonwealth Federal Transfers	Miscellaneous Recovered Costs	Revenue from use of money and property Charge for Consider	General Property Taxes Other local taxes Permits & Privilege fees	REVENUES:
	1	7,505,855.88	76,110,062.47		55,269,912.85	5,663,154.59 1,911,391.00	4,725,732.88 4,325,527.30 7,282,106.00	8,951,573.00 2,344,258.08		123,874,119.44	9,026,446.55 1,789,661.27 0.00	1,049,716.62 1,826,418.00	871,762.00 2 402 424.00	80,085,000.00 25,603,042.00 1,219,649.00	Appropriated
14,147,513.88	23,144,894.47	(8,997,380.59)	(39,645,861.45)		24,341,122.11	2,553,260.44 799,546.91	1,638,210.77	4,201,953.70 992,232.22		54,989,602.97	10,734,384.19 163,161.06 0.00	230,697.20 726,680.51	167,307.83	33,524,733.98 7,852,112.66 529,448.45	FY10 12/31/09 Actual
	ŧ		36,464,201.02		30,928,790.74	31,385.00 3,109,894.15 1,111,844.09	2,687,316.53	4,749,619.30 1,352,025.86		(68,884,516.47)	1,707,937.64 (1,626,500.21) 0.00	(819,019.42) (1,099,737.49)	(704,454,17) (1 341 346 91)	(46,560,266.02) (17,750,929.34) (690,200.55)	Budget Variance
11,289,889.62	22,947,791.26	(11,657,901.64)	(40,587,022.21)		27,540,409.11	36,923.50 2,789,047.60 1,084,802.53	2,190,816.16	4,564,047.67 986,850.13		56,469,529.68	10,890,923.82 124,932.22 0.00	306,638.60 1,280,286.31	500,679.38 1 099 063 71	33,050,844.98 8,455,422.50 760,738.16	FY09 12/31/08 Actual
2,857,624.26	197,103.21	2,660,521.05	(941,160.76)		(3,199,287.00)	(55,38.50) (235,787.16) (285,255.62)	(1,503,350,45) (552,605,39) (458,038,00)	(362,093.97) 5,382.09 7, 206,250.45)		(1,479,926,71)	(156,539.63) 38,228.84 0.00	(75,941.40) (553,605.80)	(333,371.55) <b>(4)Spreadsheet Attached</b>	473,889.00 (1)Spreadsheet Attached (603,309.84) (2)Spreadsheet Attached (231,289.71) (3)Spreadsheet Attached	YTD Actual Variance

473.889	33.050.845	33 524 734	
-32,536	109,036	76,500	Adm.Fees For Liens&Distress
-2,610	269	-2,341	Credit Card Chgs./Deling.Advertising
-31,482	311,292	279,810	Penalties and Interest
309,530	12,384,170	12,693,703	Personal Property
125,515	531,036	656,550	Public Services
105,470	19,715,042	19,820,512	Real Estate Taxes
Increase/Decrease	FY09	FY10	(1)General Property Taxes

*4 the State Con policetal for	Property	Money	(4) Domain from its of	Total	Land Disturbance Permits	Blasting Permits	Explosive Storage Permits	Permits for Commerical Burning	Sign Permits	Mechanical Permits	Plumbing Permits	Electrical Permits	2% State Fees	Building Permits	Development Review Fees	Transfer Fees	Land Use Application Fees	Dog Licenses	(3)Permits&Privileges	Total	Star Fort Fees	Street Lights	Lodging Taxes	Meals Tax	Recordation Taxes	Bank Stock	Auto Rental Tax	Motor Vehicle Licenses Fees	Business Licenses	Utility Taxes	Communication Sales Tax	(2) Other Local Taxes Local Sales Tax
167,307.83 son collected for highly of the least of the second of the se	90,691.73	76,616.10		529,448.45	22,680.00	105.00	200.00	<b>ig</b> 125.00	1,230.00	24,058.50	6,485.00	38,434.80	2,723.02	235,447.82	162,037.94	1,380.37	14,425.00	20,116.00		7,852,112.66	14,276.30	10,936.50	165,741.49	1,384,758.64	636,614.17	0.00	30,579.54	271,978.04	645,959.02	1,163,997.20	455,539.34	3,071,732.42
500,679,38	68,221.80	432,457.58		760,738.16	17,720.00	225.00	400.00	275.00	2,310.00	32,061.25	15,040.00	64,121.00	2393.38	281,015.36	327,095.77	1,616.40	0	16,465.00		8,455,422.50	0	13,742.24	175,711.40	1,367,815.26	765,945.84	28,898.50	37,272.08	300,899.51	786,034.63	1,197,566.50	492,198.28	<b>3</b> ,289,338.26
-333,3/1.55	22,469.93	-355,841.48 *2		-231,289.71	4,960.00	-120.00	-200.00	-150.00	-1,080.00	-8,002.75	-8,555.00	-25,686.20	329,64 *1	45,567.54	-165,057.83	-236.03	14,425.00	3,651.00		-603,309.84	14,276.30	-2,805.74	-9,969.91	16,943.38	-129,331.67	-28,898.50	-6,692.54	-28,921.47	-140,075.61	-33,569.30	-36,658.94	-217,605.84

Money
 76,616.10
 432,457.58
 -355,841.48

 Property
 90,691.73
 68,221.80
 22,469.93

 \*1 the State Fees collected for building, electrical, plumbing, mechanical, and sign permits increased from 1.75 in FY09 to 2% in FY10
 500,679.38
 -333,371.55

 \*2 The decrease on the investments can be attributed to a reduction in funds available to invest and lower interest rates. The LGIP rate at 12/31/09 was .230%

# County of Frederick General Fund December 31, 2009 Income Statement

# Expenditures

salaries and fringes cost of \$151,428.18 was picked up by a participating locality. decreased 285,255.62 and includes an Economic Development Commission decrease of \$140,566.92. The Soil and Water District \$108,498.48 in salaries and fringes. The contribution to the Regional Library decreased \$78,594.50. Community Development \$219,446.42 decrease in disposal. Parks, Recreation, and Culture decreased \$235,787.16 and includes Parks decrease of decreased \$48,728.78. Public Works decreased \$552,605.39 and includes the following: \$184,528.12 decrease in refuse collection \$855,745.68 and includes a \$296,455.78 decrease in salaries and fringes and a \$520,042.80 decrease for purchase of motor vehicles Contributions to fire departments and rescue squads decreased \$196,014.46, Inspections decreased \$89,601.10, and Fire and Rescue The expenditures for FY10 decreased \$3,199,287.00. Public Safety decreased \$1,305,350.45. The Sheriff's department decreased

# Operating Transfers

ransfers
increased
\$941,160.7
6 in FY10.

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	FY10	FY09	Increase(Decrease)
Fringe Benefits (INS)	(.89)	(92.30)	91.41
Regular Transfers	6,704.95		6,704.95
School Operating	30,515,347.47	32,863.612.95	(2,348,265.48)
Debt Service School	7,313,075.50	6,065,321.00	1,247,754.50
Debt Service County	1,301,681.42	1,423,110.35	(121,428.93)
Operational Transfers	509,053.00	235,070.21	273,982.79
Total	39,645,861.45	40,587,022.21	(941,160.76)

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FUND 10	YEAR-TO-DATE TRANSFER REPORT
	PACE 1

2009-10-28 COMMISSIONER OF THE REVENUE COMMISSIONER OF THE REVENUE GENERAL DISTRICT COURT CLERK OF THE CIRCUIT COURT CLERK OF THE CIRCUIT COURT COMMOMBALTH'S ATTORNEY SHECLIF	2009-10-16 SHERIFF  2009-10-23 OTHER  2009-10-23 COUNTY OFFICE BUILDINGS/COURT  COUNTY OFFICE BUILDINGS/COURT	2009-09-22 GYFSY MOH SUPPRESSION  2009-10-09 FIRE AND RESCUE  2009-10-13 FIRE AND RESCUE  2009-10-13 FIRE AND RESCUE	2009-09-21 SHERIFF 2009-09-22 COUNTY OFFICE BUILDINGS/COURT COUNTY OFFICE BUILDINGS/COURT	2009-07-12 PARKS AND RECREATION MINISTRATION PARKS MAINTENANCE  2009-09-01 COMOMBALTH'S ATTORNEY COMOMBALTH'S ATTORNEY COMOMBALTH'S ATTORNEY 2009-09-16 ARTICLIURE  2009-09-16 ARTICLIURE	DEPARIMENT    DEPARIMENT    DEPARIMENT    SOME OF ASSESSORS     REASSESSMENT    BOARD OF ASSESSORS     2009-07-12   ELECTORAL BOARD AND OFFICIALS     ELECTORAL BOARD AND OFFICIALS     2009-07-12   CLERK OF THE CIRCUIT COURT     CLERK OF THE CIRCUIT COURT
TO SEPARATE OTMPT	REPLACE LAPTOPS  MAIL MACHINE REVIAL  MAINTENANCE WORK OFFER SYSTEM	URGRADE LAPTOP  FOREST: FIRE: CONTROL EXPENSE  FOREST: FIRE: CONTROL EXPENSE	PURCHASE CUIV DIRECTORIES  GAINESEORO SCHOOL FURE ALARM	FREIDM: ENG. REPT. PHPA WATER/SEW  PART-TIME GRANT POSITION  PAG AGENT ADVERTISING	REASON FOR TRANSFER MARSHALL & SWIFT GUIDE WARRANTY MAINT. AGGREMENT REG. FEE. ANNIAL CLERKS, CONV.
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# County of Frederick, VA Report on Unreserved Fund Balance December 2009

Unreserved Fund Balance, Beginning of Year, July 1, 2009		26,029,172
Prior Year Funding & Carryforward Amounts IT carryforwards Fire Company Capital carryforward DARE carryforward Forfeited Asset carryforward School carryforwards Double Tollgate Citizen's Convenience Ctr carryforward Sheriff grants carryforward Transportation carryforward	(93,391) (148,982) (5,000) (29,995) (1,894,285) (15,600) (242,672) (440,300)	
		(2,870,224)
Other Funding / Adjustments  EDC reduction Audit Adjustment Litter-Thon donations Electronic poll books AARP Tax Aid	1,936 (1,894) (267) (11,728) (2,100)	
	_	(14,053)
Fund Balance, December 2009	_	23,144,894